# Why Pollsters are Wrong, Lobbyists Win, and Cartels Lose



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# **Special Interest Lobbing**

- retroactive copyright extension unanimously passed US Congress, upheld by the Supreme Court
- nobody voted for it
- more serious: bank bailouts payments from the poor many to the rich few



# (Relatively) Small Groups

country	% agriculture	farm subsidy hours
Switzerland	0.8	23
Japan	1.2	19
U.S.	1.3	11
Norway	1.6	17
EU	1.7	14
Canada	1.7	8
Australia	2.4	2

% agriculture: percent of value added in the agricultural sector farm subsidy hours: hours worked per capita to pay farm subsidies note the large absolute size: more than 200,000 farms in Canada

voting: California special elections for US House due to death or another job – in every case the party with the largest number of registered voters won

### **A Political Contest**

- two groups, the large L and the small S
- compete over a prize worth *V* to each
- groups have a fixed set of members
- relative size of the two groups is  $\eta_L > \eta_S > 0$  with  $\eta_L + \eta_S = 1$

# A Model of Political Groups

- group members decide whether or not to participate: to provide a unit of effort
- group members independently draw types  $y_i$  uniformly distributed on [0, 1] and may contribute zero effort at zero cost (not participate) or contribute a single unit of effort (participate)
- cost of participation is  $c(y_i)$ , where we assume that types are ordered so that this is a non-decreasing function: higher types have higher cost furthermore, we assume that cost is linear  $c(y_i) = c_0 + y_i$
- $c_0$  positive is a chore (lobbying), negative is a duty (voting)

### **Group Social Norm**

- effort for group k is determined by a threshold  $\varphi_k$  for participation: this is a *social norm*
- types with  $y_i < \varphi_k$  are expected to participate and those with  $y_i > \varphi_k$  are not
- social norm is followed, the expected fraction of the group that will participate is  $\varphi_k$  and in a large group we may assume that since we are averaging over many independent draws the realized participation is equal to the expected value

### The Group Free Rider Problem

- everybody want other group members to contribute, but nobody wants to contribute themselves
- from an individual point of view the social norm seems meaningless: nobody participates
- in practice large groups have little difficult in overcoming public goods problems
- often coercion is involved: for example through mandatory voting laws, a military draft or penalties for tax evasion
- in the setting of special interest groups this kind of direct coercion is not relevant
- another form of coercion: peer pressure

#### **Peer Pressure**

- a crucial reason people participate is because they want to keep the good opinion of members of their social networks
- the key role of peer pressure as a motivation is well documented, and it is widely discussed in the sociology literature, for example Coleman and Ostrom

### A Model of Peer Monitoring

- assume that group members are organized into a simple social network on the circle; members observe the person in the clockwise direction; honestly report their findings to the group
- action of a member, whether she has participated or not, is observable, but there is only a noisy signal of the type
- for those who did not participate: signal  $z^i \in \{0, 1\}$  where 0 means "good, followed the social norm" and 1 means "bad, did not follow the social norm."
- if social norm violated, that is  $y_i < \varphi_k$  but member *i* did not participate: bad signal generated for sure
- social norm followed, that is  $y_i > \varphi_k$ , nevertheless a chance  $\pi$  of the bad signal where  $\pi$  is a measure of the *monitoring difficulty*

# Incentive Compatibility

- no cost to observing and reporting signals. If there is, additional rounds of monitoring and punishment needed so that the monitors will behave honestly
- bad signal reported then group member receives punishment in the form of a utility loss  $P_k$
- a social norm  $\varphi_k$  is *incentive compatible* if and only if  $P_k = c(\varphi_k)$ .
- member with  $y \leq \varphi_k$  would be willing to pay the participation cost c(y) rather than face the certain punishment  $P_k$ , while any member with  $y > \varphi_k$  prefers to pay the expected cost of punishment  $\pi P_k$  over the participation cost c(y)
- fraction of *committed members*  $\underline{\varphi}$  equal to  $-c_0$  truncated to lie in [0,1]
- individually optimal to participate because negative voting cost

### **Costs of Participation**

measure all costs per capita

- *total cost* of choosing an incentive compatible social norm denoted by  $C(\varphi_k)$  decompose into two additive components
- *turnout cost*  $T(\varphi_k) = \int_0^{\varphi_k} c(y) dy$ , which is the participation cost of the member types who participate: this is convex
- monitoring cost  $M(\varphi_k) = \int_{\varphi_k}^1 \theta P_k dy$ , which is the (expected) cost of punishing party members who did not participate
- substituting the incentive compatibility condition  $P_k = c(\varphi_k)$  we can write  $M(\varphi_k) = \theta c(\varphi_k)(1 \varphi_k)$ : this is concave

### **Total Cost**

- total cost is  $C(\varphi_k) = T(\varphi_k) + M(\varphi_k)$ .
- define  $F = \max\{0, \theta c_0\}$  and  $\xi = F[(1/\theta) 1] + \theta(1 \underline{\varphi})$

compute the total cost as

$$C(\varphi_k) = F + \xi(\varphi_k - \underline{\varphi}) + ((1/2) - \theta)(\varphi_k - \underline{\varphi})^2$$

• focus on the linear case of intermediate monitoring difficulty  $\theta = 1/2$ 

$$C(\varphi_k) = F + \xi(\varphi_k - \underline{\varphi})$$

- note that F > 0 or  $\varphi > 0$  but not both
- duty implies positive fixed cost
- · chore implies positive committed members

# The Auction

- two groups compete in either first price, second price or all pay auction
- *desire-to-bid*  $B_k$  solution of  $\eta_k F + \xi (B_k \eta_k \underline{\varphi}) = V$  truncated in [0,1]
- willingness-to-bid  $W_k$  is the greatest amount of effort the group would be willing to provide to get the prize for certain, desire to bid or  $\eta_k$  if that is smaller

# Willingness to Bid

- group with the highest willingness to bid is called the *advantaged* group and the other group is called *disadvantaged*
- assume  $W_S > 0$
- assume the willingness to bid is not identical
- the prize is *medium* if  $W_L \leq \eta_S$  otherwise the prize is *high*
- Let *d* be the disadvantaged group: define the *surplus* as the difference between the value of the prize and the cost to the advantaged group of matching the willingness to bid of the disadvantaged group if this is positive, zero otherwise

#### **Tripartite Auction Theorem: Why Pollsters are Wrong**

**Theorem:** There is a unique equilibrium outcome. The disadvantaged group gets zero, the advantaged group gets the surplus. The outcome of the first and second price auction is certain, in the all-pay auction if the small group is willing to enter the equilibrium must be in mixed strategies.



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# Why Lobbyists Win

**Theorem:** The small group is advantaged with a medium prize, the large group is advantaged with a high prize.

cost to group k of a bid b

 $\eta_k C(b/\eta_k) = b \left( C(b/\eta_k) / (b/\eta_k) \right)$ 

- group with the lower cost for the bid *b* will be the one for whom the average cost is lower
- small group must always choose a higher value of  $\varphi_k$  to match a bid of the large party
- so determined by concavity or convexity of  $C(\varphi_S)$
- for a chore small group advantaged as long as it can match the willingness to bid of the large group: that is, unless  $W_L > \eta_S$
- for a duty large group advantaged

# Why not a Cartel?

- lobbying groups are very effective at overcoming the public goods problem through peer enforcement
- despite the fact these groups are large in absolute size they are very effective at lobbying
- in addition to lobbying firms would like to form a cartel, reduce output, and split monopoly profits
- like lobbying, forming a cartel poses a public goods problem for the group
- conventional wisdom in industrial organization is that in an industry with many producers this is difficult
- if peer enforcement can be used to overcome the public goods problem for common good of lobbying, why is it not equally effective in overcoming the public goods problem of forming a cartel?

### We Do Observe Large Cartels

- some industries with a large number of "firms" do indeed have peer enforced social norms of restricting output
- called "labor unions"
- workers exploit their monopsony power
- there is a social norm of "do not work too hard" with social sanctions against those who are overly energetic
- very common one in many blue-color settings
- demand for effort is downward sloping so workers as a group can take advantage of their monopsony power by reducing effort
- and they do

# A Competitive Industry

- industry with many identical firms with per firm output  $\boldsymbol{x}$
- production at constant marginal cost up to a capacity constraint  $\overline{x}$
- margin between price and cost as a function of average firm output  $\mu(x)$  is smooth and strictly decreasing. Assume  $\mu(0) > 0$  and for sufficiently large x we have  $\mu(x) < 0$ .
- $x^{C}$  the unique per firm competitive  $\mu(x^{C}) = 0$  and assume that  $x^{C} \leq \overline{x}$ .

# **A Peer Cartel**

regard an x with  $\mu(x) > 0$  as a quota set by a cartel of colluding firms – the social norm of the cartel

- cartel members observe a noisy signal of whether each individual firm adheres to the quota
- a firm that violates the quota is caught for sure
- a probability  $\pi$  that a firm that adheres to the quota is never-the-less believed guilty of cheating.

competitive assumption: individual firms too small to have any important effect on the price

- if the quota is x the optimal way to cheat is to produce  $\overline{x}$
- gives an extra profit of  $\mu(x)(\overline{x}-x)$

### **Crime and Punishment**

- do not cheat you suffer the punishment P with probability  $\pi$ .
- cheat you suffer the punishment P with probability 1.
- incentive constraint  $\mu(x)(\overline{x} x) P \leq -\pi P$ .
- optimal size of the punishment needed to enforce the social norm is  $P = \mu(x)(\overline{x} x)/(1 \pi)$ .

When everyone follows the social norm the fraction of the population that suffers this punishment is  $\pi$ 

#### **The Optimal Social Norm**

define  $\theta = \pi/(1-\pi)$ 

per firm cartel profit accounting for monitoring costs

 $\mu(x)x - \theta\mu(x)(\overline{x} - x).$ 

assume single peaked; denote the argmax of this subject to  $x \le \overline{x}$  by  $\hat{x}$  if solution  $\hat{x} = x^C$  we say that the *cartel does not form* 

### When Do Cartels Form?

since  $x^C \leq \overline{x}$  we can compute the left derivative of cartel profit with respect to x at the competitive equilibrium (where  $\mu(x^C) = 0$ ) as  $\mu'(x^C)(x^C - \theta(\overline{x} - x^C))$ 

 $\mu'$  negative so cartel does not form if and only if  $x^C \le \theta(\overline{x} - x^C)$  two ways to write this

1.  $\theta \ge x^C/(\overline{x} - x^C)$ 

**2.**  $\overline{x} \ge x^C/(\psi \pi)$ 

first case - if the monitoring inefficiency because  $\theta$  is large

- obvious, unsurprising and would equally inhibit lobbying
- relevant in industries where firms do not have close social ties: in this case we should not expect and do not see either lobbying or cartel formation

# Why Cartels are Different

second case is the most interesting

says that, regardless of the demand and marginal cost and of the corresponding competitive equilibrium, monopoly solution and potential monopoly profit: if the capacity constraint is sufficiently large the cartel will not form

- reveals the key difference between cartel formation and other public goods problems
- standard public good problem such as lobbying the incentive to cheat is the amount that is saved by reducing effort to zero
- the cartel equivalent is to increase output to the competitive level
- however, a cheating firm should not limit its output to  $x^C$
- should produce as much as it can  $\overline{x}$

# What Do We Learn?

- If many firms and each can easily replace the output of another firm by hiring additional inputs we should not expect to see peer enforced cartels
- if "firms" are individual workers they are capacity constrained by the hours and intensity with which they work: cannot simply increase output by going out and hiring additional inputs to increase their output
- capacity constraints are more significant in the setting of workers and less binding in the case of firms: coincides with the observation that we do not see peer enforced cartel behavior with firms, but we do with workers

### **Overview**

industry	monitoring cost	capacity	lobbying	cartel
manufacturing	low	high	yes	no
plant workers	low	low	yes	yes
hair dressers	high	low	no	no